## POSITION STATEMENT: DISPUTED ISSUES FINAL (APPELLANT and LOCAL PLANNING AUTHORITY)

| No. | Disputed Issue  | LPA Position   | LPA Final Position | Appellant Position  | Appellant Final Position                           |  |
|-----|---|--|--------------------|---|--|--|
| Α   | Development Plan  |  |                    |   |  |  |
| 1   | CS2, CS6, CS14,<br>DSP6: relevance                              | Adds to harm in terms of development plan conflict: determinative policy see no.3  | Unchanged          | Relevant to the status of the site but trumped by HLS shortfall / DSP40: not important or determinative | Unchanged  |  |
| 2.  | CS2, CS6, CS14,<br>DSP6: out of date /<br>consistency with NPPF | Generally consistent   | Unchanged          | Out of date   | Unchanged  |  |
| 3   | CS2, CS6, CS14,<br>DSP6: weight                                 | Substantial / determinative  | Unchanged          | No weight for the purposes of this appeal   | Unchanged  |  |
| 4   | CS5: out of date / consistency with NPPF                        | Generally consistent   | Unchanged          | Some inconsistency  | Unchanged  |  |
| 5   | CS5: weight   | Substantial / determinative  | Unchanged          | Reduced weight  | Significant weight                                 |  |
| 6   | CS5 part two: degree of conflict                                | Full conflict  | Unchanged          | No conflict   | Unchanged  |  |
| 7   | CS5 part 3: degree of conflict                                  | Full conflict  | Unchanged          | No conflict   | Unchanged  |  |
| 8   | DSP40: out of date / consistency with NPPF                      | Wholly consistent  | Unchanged          | Out of date / some inconsistency  | Unchanged  |  |
| 9   | DSP40: weight   | Full weight  | Unchanged          | Reduced weight  | Significant weight                                 |  |
| 10  | DSP40 ii): degree of conflict                                   | Full conflict - ability to be 'well integrated' (no conflict re relationship to settlement edge)   | Unchanged          | No conflict   | Unchanged  |  |
| 11  | DSP40 v): degree of conflict                                    | Full conflict - 'unacceptable traffic implications' - highway safety and operation. (no conflict with other environmental / amenity matters) | Unchanged          | No conflict   | Unchanged  |  |
| В   | Pedestrian/Cycle Routes   |  |                    |   |  |  |
| 12  | Upper Cornaway Lane   | Route doesn't encourage safe walking/cycling & address needs of people with disabilities. The  | Unchanged          | Alleged inadequacies are not a reason for refusal. Route encourages safe walking /                      | Unchanged. FBC concern limited to cyclists and 90° |  |

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|     |   | route does not minimise conflicts between pedestrians and cyclists  |                    | cycling & address needs of people with disabilities.   | angle. Route will be attractive to all users.  |
| 13  | Cams Bridge   | Route doesn't encourage safe walking/cycling & address needs of people with disabilities  | Unchanged          | Alleged inadequacies are not a reason for refusal. Consent for improvement granted. Route encourages safe walking/cycling & address needs of people with disabilities  | Unchanged; FBC concerns are limited to conflict between partially sighted and cycles/vehicles because of lack of "refuges"/tactile paving and "blind bend". Concerns unfounded and can all be dealt with at Reserved Matters stage.  |
| 14  | Downend Road  | Option 2 does not encourage safe walking or address needs of people with disabilities  Option 3 footway width of 2m is acceptable | Unchanged          | Improvement options both deliver safe walking/cycling routes & address needs of people with disabilities   | Unchanged  |
| С   | NPPF  |   |                    |  |  |
| 15  | NPPF 108 compliance   | Conflict  | Unchanged          | No conflict  | Unchanged  |
| 16  | NPPF 109 Compliance   | Conflict  | Unchanged          | No conflict  | Unchanged  |
| 17  | Walking distances and public transport accessibility: NPPF 110a) compliance | Conflict CIHT references are appropriate as set out paragraphs 6.15 – 6.20 of LPA Planning Proof of Evidence                      | Unchanged          | <ul> <li>Up to 800m is comfortable</li> <li>Up to 2,000m is reasonable</li> <li>Up to 3,200m is maximum</li> <li>400m to bus stops and 800m to rail stations are guidance, not upper limits</li> <li>CIHT documents are guidance, not standards</li> </ul> | <ul> <li>Up to 800m is comfortable</li> <li>Up to 2,000m is reasonable</li> <li>Up to 2,400m is an everday maximum</li> <li>400m to bus stops and 800m to rail stations are guidance, not upper limits Distance from the site to bus stops / rail station is accessible to encourage use.</li> <li>CIHT documents are guidance, not standards</li> </ul> |

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| 18  | NPPF 110b) compliance                             | Conflict: doesn't address needs of people with disabilities (Upper Cornaway & Cams Bridge)  | Unchanged          | All routes do consider needs of people with disabilities.  | Unchanged; Each route will be attractive.                                  |
| 19  | NPPF 110c)<br>compliance                          | Conflict: scope for conflict<br>between pedestrians and cyclists<br>(Upper Cornaway)  | Unchanged          | No conflict.   | Design reduces potential for any conflict between pedestrian and cyclists. |
| D   | NMU Audit   |   |                    |  |  |
| 20  | NMU Audit   | The audit does not comprehensively consider the existing and proposed routes  | Unchanged          | The audit comprehensively considers the existing and proposed routes   | Unchanged  |
| E   | Proposed improvement                              | nts   |                    |  |  |
| 21  | Pedestrian / highway improvements                 | The proposed improvements will not sufficiently improve the accessibility of the site   | Unchanged          | The proposed improvements will sufficiently improve the accessibility of the site and will provide wider benefits for existing highway users | Unchanged  |
| F   | Draft Local Plan                                  |   |                    |  |  |
| 22  | Status of emerging plan / evidence base           | Is not relevant and cannot be relied upon as further analysis demonstrates that the site scores poorly as an accessible location. | Unchanged          | Evidence base is highly relevant; confirms sustainable location and principle for residential development                                    | Unchanged  |
| G   | Housing Land Supply                               |   |                    | ·  |  |
| 23  | HLS: inclusion of sites with resolutions to grant | Sites included  | Unchanged          | Closed list: exclude sites as not meeting the definition of deliverable. In any event, insufficient evidence to include                      | Unchanged  |
| 24  | HLS: allocated sites (H3, H4, H12, H13)           | Sufficient evidence in Position<br>Statement to include   | Unchanged          | FBC has not provided the evidence required to demonstrate site is deliverable  | Unchanged  |
| 25  | HLS: allocated site<br>H11                        | Sufficient evidence in Position<br>Statement to include   | Unchanged          | FBC has not provided the evidence required to demonstrate site is deliverable  | Unchanged  |

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| 26  | HLS: Warsash<br>Maritime Academy                    | Sufficient evidence in Position Statement to include   | Unchanged   | FBC has not provided the evidence required to demonstrate site is deliverable                                       | Unchanged   |  |
| 27  | HLS: Welborne                                       | First deliveries expected 2020/21  | Unchanged   | First deliveries 2021/22; at best   | Unchanged   |  |
| 28  | HLS: Weight of shortfall                            | The shortfall is likely to be short lived. The weight is not reduced to the extent that it might have been if a more significant long term shortfall. Affordable Housing should be addressed in a strategic way rather than permitting unsuitable sites. | Unchanged   | Substantial weight; insufficient actions to address. Plus affordable position                                       | Unchanged   |  |
| Н   | Planning Balance                                    |  |   |   |   |  |
| 29  | Harm: conflict with policy                          | Substantial weight   | Unchanged   | No conflict But if conflict is concluded then limited weight  | Unchanged; very limited weight to conflict if there is any  |  |
| 30  | Harm: traffic issues                                | Substantial weight   | Unchanged   | Limited harm and some benefits to key junctions   | Unchanged; low level of harm outweighed by benefits   |  |
| 31  | Benefits: social                                    | Significant weight   | Unchanged   | Very substantial weight   | Unchanged   |  |
| 32  | Benefits: economic                                  | Significant weight to limited benefit  | Unchanged   | Moderate weight   | Unchanged   |  |
| 33  | Benefits:<br>environmental                          | No benefits  | Unchanged   | Moderate weight   | Unchanged   |  |
| 1   | Detailed Highways Matters                           |  |   |   |   |  |
| 34  | Pedestrian count at<br>Downend Road                 | Surveyed day not representative  | Pedestrian surveys at bridge agreed to be representative  | Sufficient  | Pedestrian counts agreed to be representative. No suppressed demand.  |  |
| 35  | Pedestrian demand<br>and distribution<br>assessment | Methodology inappropriate;<br>overestimates pedestrian<br>demands, underestimates<br>pedestrian demands at Downend<br>Road bridge  | Methodology inappropriate; overestimates pedestrian demands. Demand at Downend Road bridge agreed to be 35/36 daily pedestrian movements. | Methodology appropriate and agreed with HCC. A variety of route options available to reach services and facilities. | Unchanged; use of Downend<br>Road limited to 35 daily<br>pedestrian movements. CC<br>fully aware of increase<br>following revised |  |

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|     |   |   |                    |  | assessments. Movements<br>not confined to 3 hours of the<br>day as FBC claims   |
| 36  | Design considerations                                   | Option 2 -Footway and carriageway widths are insufficient   | Unchanged          | Footway width sufficient to address demands and in its local context and provides improvement on existing situation. | Footway width sufficient to address demands to enable two way pedestrian flows and in its local context and provides improvement on existing situation.   |
| 37  | Design considerations                                   | Option 2 results in unacceptable impacts on highway safety  | Unchanged          | No adverse impact on highway safety and improvements to pedestrian safety  | Unchanged   |
| 38  | Design considerations                                   | Option 3 Priority Shuttle Working results in unacceptable harm to the safety and convenience of users of the highway.  Cumulative impacts on the road network would be severe | Unchanged          | Limited, acceptable, delay and pedestrian safety benefits  | Unchanged   |
| 39  | RSA   | Not comprehensive   | Unchanged          | RSA considered all highway improvements and considered acceptable. HCC accept RSA.                                   | Unchanged; A full RSA Brief was issued in advance and traffic / pedestrian data. HCC accept RSA.  |
| 40  | Traffic modelling of<br>Downend Road Bridge<br>Option 3 | Inappropriate modelling assessment which underestimates queues and delays   | Unchanged          | No standard approach:<br>methodology agreed with HCC.<br>Impacts are acceptable.                                     | Unchanged; Council model uncalibrated, not validated. Entirely erroneous results.   |
| 41  | Safety of proposed access                               | Cumulative impacts of proposed highway works not considered. Insufficient visibility at the site access.  | Unchanged          | Not a reason for refusal. Access is safe, and is agreed with HCC.  | Unchanged; No relationship between alleged safety concerns relating to the access and the bridge. Criicism by FBC is limited to the possibility of cyclists being within a theoretical "shadow". Any limitations in visibility splay have no safety impact and no material harm |

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|     |                |              |                    |                    | to Number 38 Downend Road. |